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C O N F I D E N T I A L STATE 129527

E.O. 12356: DECL: OADR

TAGS: MARR, PINS, PREL, PHUM, MOPS, PGOV, RW, UNSC

SUBJECT: RWANDA: PROPOSED CONCEPT FOR UN FORCE

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REF: STATE 127262

1. CONFIDENTIAL - ENTIRE TEXT.
2. USUN IS REQUESTED TO SHARE THE FOLLOWING WITH THE UN SECRETARIAT AND SECURITY COUNCIL MEMBERS AS SOON AS POSSIBLE.
3. WE CONTINUE TO HAVE SERIOUS PROBLEMS WITH A KIGALI-BASED UN FORCE AS PROPOSED BY THE UN SECRETARIAT. THE FOLLOWING IS A MORE DETAILED OUTLINE OF AN ALTERNATE

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PROFOSAL. WE PLAN TO SEND A TEAM TO NEW YORK ON MONDAY MAY 16 TO EXPLAIN THE PROFOSAL IN GREATER DETAIL AND REPLY TO QUESTIONS.

4. MISSION STATEMENT. THE UN FORCE WOULD ESTABLISH A SECURE ZONE INSIDE RWANDA ALONG THE BORDER WITH BURUNDI TO PROTECT REFUGEES/DISPLACED PERSONS IN MOST IMMEDIATE DANGER AND PROVIDE SECURITY FOR THE DELIVERY OF HUMANITARIAN RELIEF TO THOSE PERSONNEL. THE FORCE WOULD

DEPLOY TO BURUNDI, ESTABLISH A BASE OF OPERATIONS IN BURUNDI NEAR THE RWANDAN BORDER, CONDUCT CROSS-BORDER OPERATIONS TO SECURE AND ESTABLISH DISPLACED PERSONS CAMPS WITHIN RWANDA, AND PROVIDE CONTINUOUS SECURITY FOR THE OPERATION OF THOSE CAMPS. THE FORCE WOULD ESTABLISH SECURITY FOR UNHCR-RUN CAMPS BUT NOT TRANSPORT DISPLACED PERSONS TO THE CAMPS. THE FORCE WOULD ALSO SECURE LINES OF COMMUNICATION AND RELIEF CONVOYS IN THE ZONE.

5. RULES OF ENGAGEMENT. RULES OF ENGAGEMENT WOULD
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CLEARLY SPELL OUT THE AUTHORITY OF THE UN FORCE COMMANDER TO DEFEND THE HUMANITARIAN MISSION TO INCLUDE UN FORCES, CAMPS AND DISPLACED PERSONS BEING PROTECTED.

6. ASSUMPTIONS. (A) THE CURRENT UNAMIR FORCE WOULD REMAIN IN KIGALI TO HELP NEGOTIATE A POLITICAL SETTLEMENT AND PROVIDE THE OVERALL FORCE COMMANDER; (B) WELL TRAINED, DISCIPLINED TROOPS WILL BE AVAILABLE FOR THE MISSION; (C) THE UN HAS RPF/RGF PERMISSION TO ESTABLISH THE ZONE IN RWANDA, AND BURUNDI PERMISSION TO ESTABLISH BASE OPERATIONS IN, AND ALLOW LOGISTIC SUPPORT OF SECURE ZONE THROUGH, BURUNDI; (D) UNHCR WOULD RUN THE CAMPS, AND THE UN FORCE WOULD ONLY PROVIDE SECURITY; AND (E) THE UN AND THE NGOS WOULD BE RESPONSIBLE FOR TRANSPORTATION AND DISTRIBUTION OF HUMANITARIAN SUPPLIES INTO RWANDA, WHILE THE UN FORCE WOULD PROVIDE ITS OWN LOGISTIC SUPPORT.

7. CONCEPT OF OPERATIONS. UN FORCE WOULD DEBARK IN BURUNDI, ESTABLISH A FORWARD SUPPORT BASE NEAR THE RWANDAN BORDER, AND CONDUCT OPERATIONS TO ESTABLISH A SECURE ZONE FOR THE DISPLACED PERSONS CAMPS.

8. FORCE STRUCTURE. ABOUT 6,000-6,500 UN FORCE PERSONNEL PER 100,000 REFUGEES/DISPLACED PERSONS.

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9. END POINT. RESETTLEMENT OF REFUGEES/DISPLACED PERSONS
OR UNSC DECISION TO END MANDATE AFTER SIX MONTHS.
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